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ONE HUNDRED ELEVENTH CONGRESS

## Congress of the United States

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August 4, 2009

The Honorable Gary Locke Secretary United States Department of Commerce 1401 Constitution Avenue, NW Washington, DC 20230

Dear Mr. Secretary:

We write regarding the fast-approaching expiration of the Joint Project Agreement (JPA) between the United States and the Internet Corporation for Assigned Names and Numbers (ICANN), which promotes the stability, security, and functionality of the Internet domain name system (DNS).

The JPA is set to conclude on September 30, 2009. A June 4, 2009, hearing on oversight of ICANN before the Subcommittee on Communications, Technology and the Internet revealed bi-partisan concern on the part of subcommittee members about the possibility that the JPA might expire without firm commitments by both parties. There is a broad consensus among members that the substantive ties between ICANN and the Commerce Department should be continued.

Rather than replacing the JPA with additional JPAs or Memoranda of Understanding that expire every few years, we believe the time has come for a permanent instrument to which ICANN and the Department of Commerce are co-signatories. This statement of commitments and principles would ensure that ICANN remains perpetually accountable to the public and to all of its global stakeholders.

In our view, the instrument should:

• Ensure that the Department of Commerce continue in its present relationship with respect to ICANN;

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- Provide for periodic reviews of ICANN's performance with respect to transparency and accountability, the security and stability of the Internet, management of generic top-level domains (gTLDs) and implementation of any new gTLDs. These reviews would be in addition to the role the Department exercises under the separate contract with ICANN for administration of the IANA functions;
- Outline the steps ICANN will take to maintain and improve its accountability;
- Create a mechanism for ICANN's implementation of any new gTLDs and internationalized domain names that ensures appropriate consultation with stakeholders;
- Ensure that ICANN will adopt measures to maintain timely and public access to accurate and complete WHOIS information, including registrant, technical, billing and administrative contact information that is critical to the tracking of malicious websites and domain names; and
- Include commitments that ICANN will remain a not-for-profit corporation headquartered in the United States.

A permanent instrument stating commitments and principles by both parties will place beyond doubt the value of the current model for managing the DNS devised by the Commerce Department and implemented by ICANN, which has proven to be stable and has prevented control by any one entity of these critical functions.

The Internet has become an indispensible tool for worldwide commerce and communication. Its success depends upon the stability and security of the DNS, which requires dependable and transparent management by ICANN. A permanent statement of commitments and principles for ICANN that includes a continued role for the Department of Commerce will ensure that ongoing stability and security.

Sincerely,

Henry A. Waxman

Chairman

Rick Boucher

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Subcommittee on Communications

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Technology and the Internet

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